

2023 TENTATIVE LEGISLATIVE CALENDAR

COMPILED BY THE OFFICE OF THE SECRETARY OF THE SENATE AND THE OFFICE OF THE ASSEMBLY CHIEF CLERK
Revised 11/4/2022

DEADLINES

JANUARY						
S	M	T	W	TH	F	S
<u>1</u>	2	3	<u>4</u>	5	6	7
8	9	<u>10</u>	11	12	13	14
15	<u>16</u>	17	18	19	<u>20</u>	21
22	23	24	25	26	27	28
29	30	31				

- [Jan. 1](#) Statutes take effect (Art. IV, Sec. 8(c)).
- [Jan. 4](#) Legislature **reconvenes** (J.R. 51(a)(1)).
- [Jan. 10](#) Budget must be submitted by Governor (Art. IV, Sec. 12(a)).
- [Jan. 16](#) Martin Luther King, Jr. Day
- [Jan. 20](#) Last day to submit **bill requests** to the Office of Legislative Counsel

FEBRUARY						
S	M	T	W	TH	F	S
			1	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	<u>17</u>	18
19	<u>20</u>	21	22	23	24	25
26	27	28				

- [Feb. 17](#) Last day for bills to **be introduced** (J.R. 61(a),(1)(J.R. 54(a)).
- [Feb. 20](#) Presidents' Day.

MARCH						
S	M	T	W	TH	F	S
			1	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	<u>30</u>	<u>31</u>	

- [Mar. 30](#) **Spring recess** begins upon adjournment of this day's session (J.R. 51(a)(2)).
- [Mar. 31](#) Cesar Chavez Day.

APRIL						
S	M	T	W	TH	F	S
						1
2	3	4	5	6	7	8
9	<u>10</u>	11	12	13	14	15
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23	24	25	26	27	<u>28</u>	29
30						

- [Apr. 10](#) Legislature reconvenes from **Spring recess** (J.R. 51(a)(2)).
- [Apr. 28](#) Last day for **policy committees** to hear and report to **fiscal committees** **fiscal bills** introduced in their house (J.R. 61(a)(2)).

MAY						
S	M	T	W	TH	F	S
	1	2	3	4	<u>5</u>	6
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14	15	16	17	18	<u>19</u>	20
21	22	23	24	25	26	27
28	<u>29</u>	<u>30</u>	<u>31</u>			

- [May 5](#) Last day for **policy committees** to hear and report to the floor **non-fiscal bills** introduced in their house (J.R. 61(a)(3))
- [May 12](#) Last day for **policy committees** to meet prior to June 5 (J.R. 61(a)(4)).
- [May 19](#) Last day for **fiscal committees** to hear and report to the Floor bills introduced in their house (J.R. 61(a)(5)).
Last day for **fiscal committees** to meet prior to June 5 (J.R. 61(a)(6)).
- [May 29](#) Memorial Day.
- [May 30-June 2](#) **Floor Session Only.** No committees, other than conference or Rules committees, may meet for any purpose (J.R. 61(a)(7)).

*Holiday schedule subject to Senate Rules committee approval

2023 TENTATIVE LEGISLATIVE CALENDAR

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JUNE						
S	M	T	W	TH	F	S
				<u>1</u>	<u>2</u>	3
4	<u>5</u>	6	7	8	9	10
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25	26	27	28	29	30	

June 2 Last day for each house to pass bills introduced in that house (J.R. 61(a)(8)).

June 5 Committee meetings may resume (J.R. 61(a)(9)).

June 15 Budget must be passed by **midnight** (Art. IV, Sec. 12(c)(3)).

JULY						
S	M	T	W	TH	F	S
						1
2	3	<u>4</u>	5	6	7	8
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16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

July 4 Independence Day.

July 14 Last day for **policy committees** to meet and report bills (J.R. 61(a)(10)).

Summer Recess begins upon adjournment of session provided Budget Bill has been passed (J.R. 51(a)(3)).

AUGUST						
S	M	T	W	TH	F	S
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20	21	22	23	24	25	26
27	28	29	30	31		

Aug. 14 Legislature reconvenes from **Summer Recess** (J.R. 51(a)(3)).

SEPTEMBER						
S	M	T	W	TH	F	S
					<u>1</u>	2
3	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	9
10	<u>11</u>	<u>12</u>	<u>13</u>	<u>14</u>	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30

Sept. 1 Last day for **fiscal committees** to meet and report bills to Floor (J.R. 61(a)(11)).

Sept. 4 Labor Day.

Sept. 5-14 **Floor session only.** No committees, other than conference or Rules committees, may meet for any purpose (J.R. 61(a)(12)).

Sept. 8 Last day to **amend** on the floor (J.R. 61(a)(13)).

Sept. 14 Last day for **each house to pass bills** (J.R. 61(a)(14)).
Interim Study Recess begins at the end of this day's session (J.R. 51(a)(4)).

*Holiday schedule subject to Senate Rules committee approval

IMPORTANT DATES OCCURRING DURING INTERIM STUDY RECESS

2023

Oct. 14

Last day for Governor to sign or veto bills passed by the Legislature on or before Sept. 14 and in his possession after Sept. 14 (Art. IV, Sec.10(b)(1)).

2024

Jan. 1

Statutes take effect (Art. IV, Sec. 8(c)).

Jan. 3

Legislature reconvenes (J.R. 51(a)(4)).

The Osteopathic Medical Board of CA (Board) may adopt the following positions regarding pending or proposed legislation.

Legislative Positions

Definitions

Oppose

The Board will actively oppose proposed legislation and demonstrate opposition through letters, testimony, and other action necessary to communicate the oppose position taken by the Board.

Oppose, unless amended

The Board will take an oppose position and actively lobby the legislature to amend the proposed legislation by requesting specific amendments to alter the text of the bill after it has been introduced.

Neutral

The Board neither supports nor opposes the addition/amendment/repeal of the statutory provision(s) set forth by the bill.

Neutral, if amended

The Board will take a neutral position and actively lobby the legislature to amend the proposed legislation by requesting specific amendments to alter the text of the bill after it has been introduced.

Watch

The watch position adopted by the Board will indicate interest regarding the proposed legislation. The Board staff and members will closely monitor the progress of the proposed legislation and amendments.

Support

The Board will actively support proposed legislation and demonstrate support through letters, testimony, and any other action necessary to communicate the support position taken by the Board.

Support, if amended

The Board will take a support position and actively lobby the legislature to amend the proposed legislation by requesting specific amendments to alter the text of the bill after it has been introduced.



MEMORANDUM

DATE	June 6, 2023
TO	OMBC Board Members
FROM	Terri Thorfinnson, Administrative Services Program Manager
RE:	Agenda Item 6 - Discussion and Possible Action on Senate Bill 815 (Roth) Healing Arts and Proposed Amendments

Background.

Senate Bill [815](#) (SB 815) is the sunset bill for the Medical Board of California (MBC). As currently drafted, SB 815 reflects various MBC requests and their priorities their [2022 Sunset Report](#). The bill includes their highest priorities which are a fee increase, changes to the burden of proof in disciplinary matters, the establishment of a complainant liaison unit, and a four-year sunset extension.

For purposes of this discussion, please refer to Attachment A, the Board’s legislative analysis of SB 815, which discusses each provision within the bill and includes staff’s recommendations on each statutory change. In summary, staff recommends that the Board support SB 815, except for the changes to existing law relating to the burden of proof in disciplinary matters. Staff also recommends that the Board proposed two amendments to SB 815, which are changes related to other items in the bill and have been discussed with the staff of MBC.

A. Eliminate the requirement that 24 of the 36 months of board-approved postgraduate training must be in the same program.

Background.

The board has observed that applicants that are training for specialties such as surgery tend to enroll in multiple guest rotations at different training programs or locations in order to obtain highly specialized training not otherwise offered within their training program location. The 24-month training in one program licensure requirement is an obstacle to a resident enrolling in multiple guest rotations outside their training program. It also makes the resident ineligible to apply for a Physician and Surgeon license in California if their guest rotations are considered outside their training program and they do not have 24 months within the same training program. Those who do not have 24 months in the same program have to either obtain a license in another state or add additional year of residency in the same program which sometimes is possible and sometimes is not.

Discussion.

From a competency perspective, training in multiple training programs that offer unique training or surgical techniques would increase competency of residents and for this reason should be allowed. The original intent of requiring a resident complete 24 months in one training program was to prevent residents from jumping around from program to program so that the training programs could have sufficient time to evaluate their competency. A series of short rotations may not facilitate this effective evaluation by the training programs.

In deciding whether to eliminate the 24-month requirement in one training program, the Board must weigh the value of allowing unique rotations at world class teaching hospitals to increase competency against the concern that if the 24-month requirement is removed it may impact a training program's ability to effectively evaluate given residents that enroll in multiple guest rotations outside the training program. In weighing the two concerns, it is clear that the guest rotations outside the training program contribute to increased competency through learning cutting edge techniques for diagnostics and treatment. Whereas it is unclear whether the 24-month requirement truly contributes to improved competency evaluation of residents. In this context, the 24 months could be seen as an arbitrary time frame to ensure training programs are given the opportunity to effectively evaluate competency of their residents.

So far, the Board has observed this 24-month requirement as a barrier to promoting competency rather than a barrier to effective competency evaluation because those who do not meet this requirement still receive glowing certification of their completion of residency training. For this reason, the Board proposes to eliminate this 24-month requirement for U.S. trained physicians and surgeons.

Proposed Statutory Amendment: Note: Strikeouts identify language proposed for deletion from the statute. Underline identifies language proposed for addition to the statute.

BPC section 2097

(a) In addition to other requirements of this chapter, before a physician's and surgeon's license may be renewed, at the time of initial renewal, a physician and surgeon shall show evidence satisfactory to the board that the applicant has received credit for at least 36 months of board-approved postgraduate training ~~which includes successful progression through 24 months in the same program~~, pursuant to the attestation of the program director, designated institutional official, or delegated authority for the approved postgraduate training program in California the applicant participated in.

(b) A physician's and surgeon's certificate shall be automatically placed in delinquent status by the board if the holder of a physician's and surgeon's certificate does not show evidence satisfactory to the board that the physician and surgeon has received credit for at least 36 months of board-approved postgraduate training ~~which includes successful progression through~~

~~24 months in the same program~~ within 60 days of the date of the licensee's initial license expiration.

Recommendation:

Approve the proposed amendment that eliminates the requirement that a physician and surgeon must complete 24 months of residency training in the same program.

B. Expand the deadline for out of state and in-state applicants from 90 days to 6 months**Background.**

The Board has observed that the 90-day application window for out of state residents who have completed 12 months residency training is insufficient time for them to obtain their license and prevent having to cease practice in their residency due to not having a license. SB 806 created this new group of applicants who are otherwise eligible for licensure but do not need to apply for the PTL because they have completed 12 months of postgraduate training and are thus eligible for a full license. The problem is that the 90-day application window for out of state residents is not enough time for them to obtain a license and continue practicing medicine within their California residency program. As a result, many of these out of state residents enrolled in California residency programs are required to cease practice after the 90-day window when they have failed to obtain licensure. This problem could be easily solved with an extension of the licensure deadline.

Discussion.

Out of state residents enrolled in California residency programs face more delays than in-state applicants in assembling their required license application documents for the Board. The most common delay is fingerprint issues. When they are unable to obtain their Physician and Surgeon license within the 90-day application window, they must cease practice within their residency. To resolve this problem, extending the application window from 90 days to 180 days would provide more time for residents to become licensed and the Board would still retain jurisdiction over the resident for the 180 days duration of the application window. This 180 days application window is the same as afforded the PTL applicants who are residents enrolled in California residency programs that have 180 days to obtain their PTL.

This proposed extension of time to obtain a license protects public safety because the Board has jurisdiction over the resident during the application window. This solution would eliminate the situation in which out of state residents enrolled in a California residency program would have to cease practice within their residency because they failed to obtain the required license in time. Extending the application deadline would reduce stress for everyone and facilitate timely

licensure to residents within California residency programs.

At the May 11th Board meeting there was a Board member recommendation to include in-state residents as well, which makes sense to extend the deadline for all residents. This extension would only apply to residents enrolled in California residency programs at the time of application for licensure. This would not apply to applicants for the Physician and Surgeon license who have completed 36 months of residency and are applying for licensure to for employment.

Proposed Amendment for SB 815: Note: Strikeouts identify language proposed for deletion from the statute. Underline identifies language proposed for addition to the statute.

[BPC section 2065](#)

(g) An applicant for a physician's and surgeon's license who has received credit for 12 months of approved postgraduate training in California, another state or in Canada and who is accepted into an approved postgraduate training program in California shall obtain their physician's and surgeon's license within ~~90~~180 days after beginning that postgraduate training program or all privileges and exemptions under this section shall automatically cease.

Conclusion and Suggested Motion Language.

In summary, staff recommends that the Board adopt a support if amended position on SB 815 consistent with this Memorandum. Should the Board wish to take this action, staff recommends the following motion language:

"Motion to support SB 815, if amended as follows:

1. Remove the amendments to Business and Professions Code Section 2334.5, relating to the standard of proof for disciplinary matters.
2. Amend Business and Professions Code section 2097 as described in this memorandum, relating to the requirement that 24 of the 36 months of board-approved postgraduate training must be in the same program.
3. Amend Business and Professions Code section 2065 as described in this memo, relating to extending the deadline for out of state and in-state applicants from 90 days to 6 months.

OSTEOPATHIC MEDICAL BOARD OF CALIFORNIA
LEGISLATIVE ANALYSIS

BILL NUMBER: [SB 815](#)
AUTHOR: Roth
BILL DATE: May 8, 2023, Amended
SUBJECT: Healing Arts
SPONSOR: None

DESCRIPTION OF CURRENT LEGISLATION

This is the sunset bill for the Medical Board of California (MBC). The bill includes various statutory changes requested by MBC, most notably, a physician fee increase and the establishment of a complainant liaison unit.

BACKGROUND

Sunset review is the Legislature's regular process to review the operations, budget, and other laws related to the boards and bureaus within the Department of Consumer Affairs (DCA). To extend the authority to appoint the Members of the Board and the Board's Executive Director, the Legislature and Governor must enact a bill this year. The current sunset date for MBC is January 1, 2024.

In December 2022, MBC approved its [Sunset Review Report](#), which contained various statutory requests for the Legislature to consider enacting into law, which are discussed in priority order in Section 12, New Issues.

Why is OMBC being asked to take a position on this bill:

This bill affects the Osteopathic Medical Board of California due to the linkage between MBC and the Board in the Medical Practice Act. B&P code section 2451 states the following: The words "Medical Board of California," the term "board," or any reference to a division of the Medical Board of California as used in this chapter shall be deemed to mean the Osteopathic Medical Board of California, where that board exercises the functions granted to it by the Osteopathic Act.

Furthermore, B&P code section 2452 states the following: This chapter applies to the Osteopathic Medical Board of California so far as consistent with the Osteopathic Act. Unless otherwise provided, this article is administered by the board.

ANALYSIS: The bill provides for the following, the strikethrough texts do not apply to the OMBC.

- ~~1. Extends the Medical Board of CA sunset date by four years, to January 1, 2028.~~
- ~~2. Adds two public members to the Board to create a public member majority.~~
3. Requires creation of a complainant liaison unit, with specified duties.
4. States that a postgraduate training license (PTL) shall be valid for a 36-month period after issuance.
5. Requires, for all quality-of-care complaints, that the complainant, patient, or patient representative be interviewed before a case is referred for a field investigation.
6. Tolls the statute of limitations when seeking to enforce a subpoena for medical records against a licensee.
7. Requires pharmacy records to be provided to the Board within three days of a Board request.
8. States that for certain felony convictions, the Board does not require an expert witness to prove the relationship between that conviction and the practice of medicine.
9. States that the following actions constitute unprofessional conduct:
 - a. Not sitting for an investigational interview within 30 days after notification by the Board.
 - b. Any action by the licensee, or someone acting on their behalf, intended to cause their patient or the patient's representative to rescind their consent to release medical records.
 - c. Dissuading, intimidating, or tampering with a patient, witness, or any person in an attempt to prevent them from reporting or testifying about a licensee.
10. Requires physician to maintain patient records for at least seven years after the last date of service to their patient.
11. Increases wait times for those petitioning the Board for penalty relief (i.e., modify probation terms or license reinstatement); automatic denial of a petition to modify/terminate probation if the Board files a petition to revoke probation.
12. Authorizes the Board to establish a fee to be paid by a petitioner seeking license reinstatement or modification of their probation.
13. Requires the Board to provide a statement from a complainant to the Board's disciplinary panels, when relevant.
14. Requires expert witness reports to be exchanged 90 days prior to a hearing before an administrative law judge (ALJ).
15. Established a bifurcated burden of proof related to enforcement and certain initial licensure decisions.
- ~~16. Authorizes the Board to distribute physician renewal applications electronically and restricted ability to ask certain questions related to physician disorders on those applications.~~
- ~~17. Increases the physician initial and renewal license fees to \$1,350.~~
- ~~18. Eliminates the language that limits the Board's reserves to four months' operating expenses.~~
- ~~19. Transfers the regulation of research psychoanalysts to the Board of Psychology.~~
20. Includes various technical licensing and enforcement changes requested by the Board MBC.

Staff Comments on the Current Language

As currently drafted, SB 815 includes various MBC requests and their priorities from their Medical Board's 2022 Sunset Report. Which includes their highest Board priorities which are a fee increase and direction to establish a complainant liaison unit, and a four-year sunset extension.

Based upon the numbered items listed above that affect the OMBC, staff offer the following comments and suggested changes for the Board to consider:

No. 3- Creation of a complainant liaison unit (sec 3, BPC section 2024.5)

The OMBC would not necessarily require an entire unit like MBC due to the lower number of complaints received but would however require at least 1 analyst. This analyst as required by the bill will respond to communications from the public regarding the complaint review and enforcement process. The OMBC has determined this need based on the number of calls/emails and requests currently received by the Board and the number of complaints received yearly.

BPC section 2024.5.

(a) The board shall establish a Complainant Liaison Unit comprised of board staff responsible for the following:

- (1) Respond to communications from the public about the complaint review and enforcement process.
- (2) After a complaint has been referred to a field investigation, assist with coordinating communications between the complainant and investigators, as necessary.
- (3) Following a disciplinary decision, respond to questions from the complainant regarding any appeals process available to the disciplined licensee.
- (4) Conduct and support public outreach activities to improve the public's understanding of the board's enforcement process, including related laws and policies.
- (5) Evaluate and respond to requests from complainants to review a complaint closure that the complainant believes was made in error.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 4 – Reinstating a 36-month Postgraduate Training License (sec 4 BPC section 2064.5)

The bill includes the language requested by the Board so that a PTL is valid for a 36-month period after issuance. To provide the same benefits to current PTL holders, staff suggest making these provisions retroactive. This would cause all expiration dates for current licensees to be automatically extended out to 36 months from the date their PTL was issued. The staff workload associated with this change is expected to be minor and absorbable.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 5 – Interviews for Quality-of-Care Complaints (sec 8, BPC section 2220.08)

This proposal amends [Business and Professions Code \(BPC\) section 2220.08](#), which sets forth the requirements for a [Board medical consultant](#) to review a quality-of-care complaint to determine if it is appropriate for a field investigation. The language in SB 815 would require all such reviews to include an interview with the complainant, patient, or patient representative before it is referred for a field investigation. This would include cases that, under current law, would already be referred to the field.

To implement this change, the Board would require 2 additional staff members. An analyst and a Staff Services Manager 1, to oversee the operations of the enforcement unit in order to fulfill these requirements. As the Board is aware the operations of the enforcement unit are being handled by the executive director and this added workload will no longer be absorbable with the current staff.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 6 -Tolls the statute of limitations when seeking to enforce a subpoena. (sec 10, BPC section 2225.5)

One of the worst consequences in enforcement is to lose statute of limitations (SOL) for a critical case caused by various delays, some out of the Board's control. Any delay poses a risk that the board will lose statute of limitations in a case. As mentioned earlier, delays in receiving records requested to licensees can result in losing the statute of limitations and being unable to prosecute the case further. One narrowly constructed solution is to modify the current tolling provisions in Business and Professions Code [2225.5\(b\)\(1\)](#). This is what the MBC is proposing in their sunset hearing proposal. Here is the explanation they provided in their sunset report and legislature explaining the reason for the change.

With certain exemptions, the Board generally must file an accusation against a licensee either within three years after it discovers the alleged act or omission or within seven years (10 years for sexual misconduct) following the date the alleged act or omission occurred. If the Board is unable to meet the statute of limitations (SOL), then the complaint must be closed, in accordance with [BPC section 2230.5](#).

If a licensee fails to produce medical records pursuant to a lawful subpoena of the Board, the investigative process is needlessly drawn out. During this often-lengthy process, the Board faces a growing risk that it will fail to meet the SOL as the Board litigates a petition for subpoena enforcement in superior court. Even where the Board proceeds at the quickest pace possible to obtain a superior court order compelling production, this litigation often severely delays resolution of the case, sometimes leaving very little time to fully develop an investigation, obtain expert review of the subpoenaed records, and draft and file an Accusation. Under current law, the SOL is paused (known as tolling) if the licensee is out of compliance with a court order to produce records. The proposed amendment is to have the statute of limitations toll earlier—specifically, upon service of the order to show cause.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 7 – Submission of Pharmacy Records to the Board (sec. 11, BPC 2225.7 is added)

This proposal requires pharmacies to respond to a Board request for records in the same timeframe as they would, under current law, pursuant to a request from the Board of Pharmacy, which is three days. This proposal would add the three-day requirement to the Board's statute.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 8 – Expert Witnesses and Felony Convictions (sec 12, BPC section 2232.5)

This proposal is intended to remove the requirement to use an expert witness to prove the relationship between certain types of felonies committed by a licensee and the practice of medicine. The proposal describes felonies related to certain topics (e.g., moral turpitude, dishonesty, corruption) that would qualify.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 9 - States that the following actions constitute unprofessional conduct (sec 13, BPC section 2234)

- a. Not sitting for an investigational interview within 30 days after notification by the Board. See section 2234 (g).
- b. Any action by the licensee, or someone acting on their behalf, intended to cause their patient or the patient's representative to rescind their consent to release medical records. See section 2234 (h).
- c. Dissuading, intimidating, or tampering with a patient, witness, or any person in an attempt to prevent them from reporting or testifying about a licensee. See section 2234 (i).

Recommendation: Staff recommends that the Board support this section of the bill.

No.10 - Requires physician to maintain patient records for at least seven years after the last date of service to their patient (sec 15. BPC section 2266)

This amendment would align the required physician record retention with the statute of limitations that ranges from 3 to 7 years in some cases. Currently, records are only required to be retained for 3 years, which would mean records would not be available for cases with longer than 3 years statute of limitations. This proposal resolves this problem by extending record retention for patient medical records to 7 years. Failure to retain records 7 years would constitute unprofessional conduct.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 11 – Timeframes to File a Petition for Penalty Relief/License Reinstatement (sec.16 BPC section 2307).

This proposal requires those petitioning the Board for license reinstatement to wait at least five years to file their petition and authorizes the Board to deny a petition, without a hearing, filed within three years of the effective date of a prior decision on a petition for reinstatement, modification of penalty, or termination of probation. It also requires a petition for termination of their probation to wait at least two years or for half of their term to elapse, whichever is greater.

Recommendation: Staff recommends that the Board support this section of the bill.

No.12 - Authorizes the Board to establish a fee to be paid by a petitioner seeking license reinstatement or modification of their probation. (sec. 17 adds BPC section 2307.5)

Even though the Board receives cost recovery for a portion of its enforcement work, those cost recovery amounts are often determined by Administrative Law Judges (ALJ) hearing cases, or the amount of cost recovery amount is a negotiated term in a stipulated settlement. Either way, the amount of cost recovery is far less than the cost of enforcement. The nature of enforcement that requires expert reviewers, expert witnesses, investigators, the Attorney General (AG), ALJ, Court Reporters and transcripts of hearings is expensive. As such, enforcement is a major cost driver for the Board. Over the past several years, the Board has weathered unexpected increases in the hourly rates charged for formal investigations and the Attorney General costs. Authorized budget augmentations had to be pursued to balance the budget.

In evaluating enforcement cost drivers, petitions by disciplined licensees seeking to modify, terminate probation or reinstate their license was identified as a cost driver for the Board for which there is no authorized cost recovery as there is with formal discipline. Petitions are much more expensive than simply holding a Board meeting because they involve a hearing that generates AG costs, ALJ costs and court reporter costs and travel. Charging a fee for petitions not to exceed “reasonable costs” would provide the Board with a portion of reimbursement for its petition hearing costs. The MBC has similarly come to the same conclusion and is proposing statutory language that would authorize the establishment of a fee not to exceed the “reasonable cost” for licensees requesting to modify or terminate probation or reinstate their license in their sunset report.

In reviewing the past three years of petition, the Board heard 8 petitions with total costs averaging \$40,000/ year for a three-year total of \$117,000. The licensees petitioning the Board do not have to bear any of the costs incurred as a result of the petition beyond their own attorney fees. To mitigate the petition costs the Board incurs for petition hearings, staff is recommending that a request similar to the MBC request that a section be added to the Medical Practice Act that authorizes the Board to establish an application fee for petitioners, not to exceed the Board’s “reasonable costs” to process and adjudicate petitions for reinstatement, early termination of probation, or modification of probation.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 13 – Providing Complainant Statements to the Board’s Disciplinary Panels (sec.18, BPC section 2330)

This would amend [BPC section 2330](#) to require a statement from the complainant to be provided to, and considered by the Board, where relevant. This code section includes the Board of Podiatric Medicine, and possibly other licensing boards. The proposal does not make clear whether these statements would be subject to legal review through the administrative adjudication process that the Board is required to follow. To improve this process staff suggest recasting this proposal in a new code section that would do the following:

- At the time that a complaint has been referred for a field investigation, require the Board to ask the relevant complainant, or their representative, to provide a statement for the members of the Board to consider, relative to the harm they have experienced.
- Set a 60-day deadline for the complainant or representative to provide such a statement.
- Provide that the statement shall be subject to discovery by the respondent licensee and legal review, pursuant to existing law.
- Clarify, as necessary, that these provisions only apply to the Board.

The change in language that now allows these statements to be considered for adjudication could lead to a decrease in the number of cases resolved through a stipulated settlement, if the respondent challenges the content of the statement. If so, the Board may face a higher volume of cases that are heard before an ALJ, which would increase legal costs and enforcement timeframes for those cases.

Recommendation: Staff recommends that the Board support this section of the bill.

No. 14 - Requires expert witness reports to be exchanged 90 days prior to a hearing before an administrative law judge (ALJ). (sec. 19 BPC section 2334 (b)).

Once an accusation has been served and is in effect on the respondent, negotiations between legal counsel begins in an attempt to come to agreement on terms of the final order. For cases that are proceeding to trial in which there are dueling experts witnesses scheduled, the need to exchange expert evaluations that will be introduced into evidence is critical for both sides of the case. The current law does not leave enough time for this exchange and the MBC is proposing to extend the time from trial for this exchange from 30 days to 90 days in the interest of justice and effective litigation. The MBC proposed this extension of time for exchange of expert testimony information in their sunset report with the following explanation.

The use of expert testimony is foundational in disciplinary proceedings. Experts retained by the Board and licensees under investigation may conflict with one another, which may lead to a hearing before an administrative law judge. BPC section [2334](#) requires the Board and counsel for the licensee to exchange expert opinions, and related information, no later than 30 calendar days prior to the originally scheduled hearing date. The Board feels that 90 days is a more reasonable time frame for each side to review expert testimony.

In the interest of justice, the solution is to amend BPC section 2334 to require the exchange of this information no later than 90 calendar days prior to the original hearing date. This change is expected to support the timely resolution of cases by requiring an earlier exchange of expert opinions which can result in productive settlement negotiations or provide grounds for an accusation being withdrawn. An earlier exchange of expert reports is also expected to reduce the number of delayed hearings. SB 815 makes this change.

Recommendation: Staff recommends that the Board support this section of the bill.
No. 15 –Burden of Proof Changes

The Medical Board proposed to reduce the burden of proof for its disciplinary actions from “clear and convincing evidence”, per current case law, to preponderance of the evidence. The standard of “clear and convincing” evidence is too high for regulatory board cases. The appropriate standard is preponderance of the evidence. Typically, the “clear and convincing” standard is reserved to protect individual rights. Applicants and licensees do not have a right to a medical license, they must apply and meet the licensure requirements. For this reason, their license does not constitute an individual right that would need to be protected by the higher standard. Individual rights are inalienable and are not conditioned nor obtained through application.

The language in SB 815 codifies the standard at “clear and convincing” for licensure denials and revocations, but for all other matters the standard would be set at “preponderance of the evidence.” This language does not lower the burden of proof as the Board would support. It is unclear whether since all disciplinary orders use the word revoke but stay the revocation to order probation under the wording in the bill would require all orders to apply the “clear and convincing” evidence standard of proof or not. Additionally, it is unclear how this standard can be bifurcated because the outcome of a case i.e... revocation or probation is not known until the end of the case. The standard of proof is used to determine the outcome and order so by the time it is known that a disciplinary decision orders probation, it is too late to feasibly apply a lower standard.

Recommendation: Staff recommends that the Board decline support for this section of the bill.

SUPPORT: None identified.

OPPOSITION: California Medical Association (unless amended)

POSITION: Staff recommendation: Support, if Amended

ATTACHMENT: [SB 815, Roth – Healing Arts.](#)
Version: 5/08/23 – Amended

AMENDED IN SENATE MAY 25, 2023

AMENDED IN SENATE MAY 8, 2023

AMENDED IN SENATE APRIL 27, 2023

SENATE BILL

No. 815

Introduced by Senator Roth

(Principal coauthor: Assembly Member Berman)

February 17, 2023

An act to amend Sections 2001, 2020, 2064.5, 2065, 2096, 2097, 2220.08, 2224, 2225.5, 2234, 2236, 2266, 2307, 2330, 2334, 2425, and 2435 of, to amend and renumber Sections 2529, 2529.1, 2529.5, and 2529.6 of, to add Sections 2024.5, 2225.7, 2232.5, 2307.5, and 2334.5 to, and to add the heading of Article 3.5 (commencing with Section 2950) to Chapter 6.6 of Division 2 of, the Business and Professions Code, and to amend Section 123110 of the Health and Safety Code, relating to healing arts.

LEGISLATIVE COUNSEL'S DIGEST

SB 815, as amended, Roth. Healing arts.

(1) Existing law, the Medical Practice Act, establishes the Medical Board of California within the Department of Consumer Affairs for the licensure, regulation, and discipline of physicians and surgeons. Under existing law, the board consists of 15 members, 7 of whom are public members. Existing law requires the Senate Committee on Rules and the Speaker of the Assembly to each appoint one public member.

This bill would, until January 1, 2028, increase the total number of board members from 15 to 17 members. The bill would increase the number of public members who are appointed by the Senate Committee on Rules and the Speaker of the Assembly to 2 public members each.

(2) Existing law authorizes the board to employ and fix the compensation of an executive director, and other specified staff, as provided. Existing law authorizes the Attorney General to act as legal counsel for the board for any judicial and administrative proceedings. Existing law repeals these provisions on January 1, 2022.

This bill would extend that date to January 1, 2028. The bill would also establish a Complainant Liaison Unit comprised of board staff responsible for, among other things, responding to communications from the public about the complaint review and enforcement process.

(3) Existing law requires medical school graduates to obtain a physician's and surgeon's postgraduate training license within 180 days after enrollment in a board-approved training program, as specified. Existing law establishes that the physician's and surgeon's postgraduate training license shall be valid until 90 days after the holder has received 12 months' credit of board-approved postgraduate training for graduates of medical schools in the United States and Canada or 24 months of board-approved postgraduate training for graduates of foreign medical schools approved by the board, as specified.

This bill would instead establish that the physician's and surgeon's postgraduate training license shall be valid for a period of 36 months.

(4) Existing law prohibits a postgraduate training licensee, intern, resident, postdoctoral fellow, or instructor from engaging in the practice of medicine, or receiving compensation for that practice, unless they hold a valid, unrevoked, and unsuspended physician's and surgeon's certificate issued by the board, except as provided. Existing law authorizes a graduate who has completed the first year of postgraduate training, in an approved residency or fellowship, to engage in the practice of medicine as part of that residency or fellowship, and to receive compensation for that practice. If the resident or fellow fails to receive a license to practice medicine within 27 months from the commencement of the residency or fellowship, except as otherwise specified, or if the board denies their application for licensure, existing law specifies that these privileges and exemptions automatically cease.

Existing law establishes that all approved postgraduate training the medical school graduate has successfully completed in the United States or Canada shall count toward the 15-month license exemption for graduates of medical schools in the United States and Canada or the 27-month license exemption for graduates of board-approved foreign medical schools, except as otherwise allowed. Existing law permits the board, in its discretion and upon review of supporting documentation,

to grant an extension beyond the 15 months to a postgraduate training licensee who graduated from a medical school in the United States or Canada, or beyond 27 months to a postgraduate training licensee who graduated from a foreign medical school approved by the board, as specified.

This bill would delete the authorization provisions described above. The bill would instead establish that all approved postgraduate training the medical school graduate has successfully completed in the United States or Canada shall count toward the postgraduate training requirement to obtain a physician's and surgeon's license. The bill would modify requirements related to an applicant for a physician's and surgeon's license, who has either graduated from medical school in the United States or Canada to require the applicant to have received 12 months of board-approved postgraduate training in another state or in Canada, or has graduated from a foreign medical school approved by the board and has received 24 months credit of board-approved postgraduate training and who is accepted into an approved postgraduate program in California, to obtain their physician's and surgeon's license within 90 days after beginning that postgraduate program or all privileges and exemptions would automatically cease. The bill would also authorize the board, in its discretion and upon review of supporting documentation, to grant an extension beyond 36 months to a postgraduate training licensee who graduated from a medical school approved by the board, as specified.

(5) Existing law requires an applicant for a physician's and surgeon's license to successfully complete at least 12 months of board-approved postgraduate training for graduates of medical schools in the United States and Canada or 24 months of board-approved postgraduate training for graduates of foreign medical schools other than Canadian medical schools. Existing law authorizes an applicant who has received credit for at least 12 months of board-approved postgraduate training for graduates of medical schools in the United States and Canada or 24 months of board-approved postgraduate training for graduates of foreign medical schools, as specified, and not less than 12 months of which was completed as part of an oral and maxillofacial surgery postgraduate training program as a resident after receiving a medical degree from a combined dental and medical degree program accredited by the Commission on Dental Accreditation (CODA) or approved by the board, to be eligible for licensure.

This bill would delete the provision regarding eligibility for licensure for applicants who participated in an oral and maxillofacial surgery postgraduate training program.

(6) For individuals issued a physician and surgeon license by the board on or after January 1, 2022, existing law requires a physician and surgeon to show satisfactory evidence to the board of postgraduate training, as specified, before a physician's and surgeon's license may be renewed. If a holder of a physician's and surgeon's certificate does not show evidence satisfactory to the board of the receipt of credit, as specified, of board-approved postgraduate training, as specified, existing law authorizes the board to automatically place a physician's and surgeon's certificate in delinquent status.

The bill would require a physician and surgeon to show evidence satisfactory to the board of postgraduate training, as specified, before a physician's and surgeon's license may be renewed, except licensees or applicants who meet specified requirements, including among others, that the licensee or applicant holds an unlimited and unrestricted license as a physician and surgeon in another state and has held that license continuously for a minimum of 4 years prior to the date of application and meets other requirements. The bill would, in addition to the authority to automatically place a physician's and surgeon's certificate in delinquent status, authorize the board to grant an additional 60 days to the initial license expiration date, as specified. For a licensee who has received credit for at least 24 months of approved postgraduate training in an oral and maxillofacial surgery postgraduate training program, as specified, the bill would require, at the time of initial renewal, a licensee to show evidence satisfactory to the board, pursuant to the attestation of specified individuals before their physician's and surgeon's license may be renewed. For a physician whose license is canceled or who surrenders their license prior to meeting the renewal requirements described above, this bill would prohibit a physician from having their license reinstated, except as specified.

Existing law authorizes the Division of Licensing to prepare and mail a questionnaire, as specified, to every licensed physician at the time of license renewal.

This bill would authorize the Division of Licensing to prepare and provide electronically or mail a questionnaire, as specified, to every licensed physician at the time of license renewal.

(7) Existing law requires any complaint determined to involve the quality of care rendered by a physician and surgeon, except as provided,

before complaint closure or referral to a field office for further investigation, to be reviewed by one or more medical experts with the pertinent education, training, and expertise to evaluate the specific standard of care issues raised by the complaint to determine if further field investigation is required. Existing law requires that review to include specified information, as requested by the board.

This bill would additionally require the review of the complaint to include an interview of the complainant, patient, or patient representative, if that information is provided.

(8) Existing law authorizes the board to delegate its specified authority to conduct investigations and inspections and to institute proceedings to the executive director of the board or other specified personnel, but prohibits specified delegations of authority. Existing law requires the board to delegate to the executive director the authority to adopt a decision entered by default and a stipulation for surrender of a license.

This bill would additionally require the board to delegate to the executive director the authority to adopt automatic revocations.

(9) Existing law requires a licensee who fails or refuses to comply with a request for the certified medical records of a patient, as specified, to pay to the board a civil penalty, as specified. Existing law requires a licensee or health care facility to pay the board a civil penalty, as specified, if a licensee or health care facility refuses to comply with a court order, issued in the enforcement of a subpoena, mandating the release of records to the board. Existing law establishes that any statute of limitations applicable to the filing of an accusation by the board shall be tolled during the period the licensee is out of compliance with the court order and during any related appeals.

This bill would require that the statute of limitations relating to the licensee as described above be tolled upon the service of an order to show cause, as specified, until such time as the subpoenaed records are produced, including any period the licensee is out of compliance with the court order and during any related appeals, or until the court declines to issue an order mandating release of the records to the board. This bill would require that the statute of limitations relating to the health care facility as described above be tolled during the period the health care facility is out of compliance with the court order and during any related appeals, or until the court declines to issue an order mandating release of records to the board.

The bill would require the owner, corporate officer, or manager of an entity licensed by the Board of Pharmacy to provide the ~~Board of Pharmacy~~, *board*, or its authorized representatives, records requested by an authorized officer of law or authorized representative of the board, within 3 business days of the time the request was made. The bill would permit the entity to request an extension of this timeframe, as specified.

(10) Existing law requires the board to take action against any licensee who is charged with unprofessional conduct, defined as, among other things, including the failure of a certificate holder, who is the subject of an investigation of the board, to attend and participate in an interview by the board, as specified, and the failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients.

This bill would specify the failure to attend and participate in an interview by the board no later than 30 calendar days after being notified by the board constitutes unprofessional conduct. The bill would specify that the failure of a physician and surgeon to maintain adequate and accurate records as described above for at least 7 years after the last date of service to a patient constitutes unprofessional conduct.

The bill would include as unprofessional conduct any action of the licensee intended to cause their patient to rescind consent to the release of the patient's medical records to the board of the Health Quality Investigation Unit of the Department of Consumer Affairs and dissuading, intimidating, or tampering with a patient, witness, or any person in an attempt to prevent them from reporting or testifying about a licensee.

This bill would establish that the conviction of certain felonies by a licensee constitutes cause for license revocation. If the board takes action to issue an order of revocation, the bill would require the board to notify the licensee of the license revocation and of their right to elect to have a hearing, as specified. Upon revocation of the physician's and surgeon's certificate, the bill would authorize the holder of the certificate to request a hearing within 30 days of the revocation. The bill would provide for suspension during the pendency of the conviction, as provided.

The bill would provide that the conviction of any offense substantially related to the qualifications, functions, or duties of a physician and surgeon except those offenses that constitute cause for license revocation, as provided above, constitutes unprofessional conduct.

Existing law specifies the time period before a person whose certificate has been surrendered or revoked or placed on probation may petition the board for reinstatement of a license. Existing law specifies a period of 3 years for reinstatement of a license surrendered or revoked for unprofessional conduct, except that the board may, for good cause shown, specify in a revocation order that a petition for reinstatement may be filed after 2 years.

This bill would update certain of those time periods, including specifying a period of 5 years for reinstatement of a license surrendered or revoked for unprofessional conduct, except that the board may, for good cause shown, specify in a revocation order that a petition for reinstatement may be filed after 3 years.

The bill would require the board to automatically reject a petition for early termination of modification, as specified. The bill would authorize the board to establish a fee paid by a person seeking license reinstatement or modification of penalty, as specified. The bill would require the board to adopt regulations pursuant to the Administrative Procedure Act to implement this provision.

(11) Existing law requires complainants against licensees of the board, as specified, who are subject to formal disciplinary proceedings to be notified of the actions proposed to be taken against the licensee. Existing law requires complainants to be given an opportunity to provide a statement to the deputy attorney general from the Health Quality Enforcement Section who is assigned the case. Existing law prohibits these statements from being considered, as specified, for purposes of adjudicating the case to which the statement pertains, but authorizes them to be considered, as specified, after the case is finally adjudicated for specified purposes.

This bill would instead require those statements to be considered, where relevant, for purposes of adjudicating the case to which the statement pertains, as specified.

(12) Existing law prohibits the use of expert testimony in matters brought by the board unless specified information is exchanged with counsel for the other party, and requires the exchange of the information to be completed 30 calendar days prior to the commencement date of the hearing or as specified.

This bill would require the exchange of the information to be completed 90 days prior to the commencement date of the hearing or as specified.

The bill would establish the standards of proof required for obtaining an order on a statement of issues or accusation for violation that would result in license suspension or revocation and for any other violation.

(13) Under existing law, all moneys paid to and received by the board are required to be paid into the State Treasury and credited to the Contingent Fund of the Medical Board of California. Under existing law, moneys in the contingent fund shall be available, upon appropriation by the Legislature, as provided. Existing law, applicable to the licensure of physicians and surgeons, requires an applicant for a certificate based upon a national board diplomate certificate, an applicant for a certificate based on reciprocity, and an applicant for a certificate based upon written examination to pay a nonrefundable application and processing fee at the time the application is filed. Existing law requires an applicant who qualifies for a certificate, as a condition precedent to its issuance, in addition to other required fees, to pay an initial license fee in an amount not to exceed \$863. ~~Existing~~ *For licenses that expire on or after January 1, 2022, existing law requires the board to fix the biennial renewal fee not to exceed \$863.*

This bill would instead require the initial license fee to be ~~\$1,350,~~ \$1,289, and for licenses that expire on or after January 1, ~~2022,~~ 2024, the biennial renewal fee to be ~~\$1,350.~~ \$1,289.

(14) Existing law authorizes graduates of specified institutes who have completed clinical training in psychoanalysis to engage in psychoanalysis as an adjunct to teaching, training, or research and hold themselves out to the public as psychoanalysts, and authorizes students in those institutes to engage in psychoanalysis under supervision, if the students and graduates do not hold themselves out to the public by any title or description of services incorporating specified words or that they do not state or imply that they are licensed to practice psychology. Existing law requires those students and graduates seeking to engage in psychoanalysis to register with the Medical Board of California, presenting evidence of their student or graduate status. Existing law requires each person to whom registration is granted under those provisions to pay specified fees into the Contingent Fund of the Medical Board of California. Existing law, the Psychology Law, makes a violation of its provisions a crime.

This bill would transfer the administration and enforcement duties of those provisions from the Medical Board of California to the Board of Psychology. The bill would require that any moneys within the Contingent Fund of the Medical Board of California collected pursuant

to those provisions be deposited in the Psychology Fund, and would require a registrant to pay into the Psychology Fund those fees fixed by the Board of Psychology. The bill would authorize the Board of Psychology to employ, subject to civil service regulations, whatever additional clerical assistance is necessary for the administration of these provisions. By placing these provisions in the Psychology Law, the bill would expand the definition of a crime, thereby imposing a state-mandated local program.

(15) Existing law establishes procedures for providing access to health care records or summaries of those records by patients and those persons having responsibility for decisions respecting the health care of others. Existing law entitles an adult patient of a health care provider, minor patient authorized by law to consent to medical treatment, and patient’s personal representative to inspect patient records upon presenting to the health care provider a request for those records and upon payment of reasonable costs, except as specified.

This bill would make technical, nonsubstantive changes to these provisions.

(16) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 2001 of the Business and Professions
- 2 Code is amended to read:
- 3 2001. (a) There is in the Department of Consumer Affairs a
- 4 Medical Board of California that consists of 17 members, 9 of
- 5 whom shall be public members.
- 6 (b) The Governor shall appoint 13 members to the board, subject
- 7 to confirmation by the Senate, 5 of whom shall be public members.
- 8 The Senate Committee on Rules and the Speaker of the Assembly
- 9 shall each appoint two public members.
- 10 (c) This section shall remain in effect only until January 1, 2028,
- 11 and as of that date is repealed. Notwithstanding any other law, the

1 repeal of this section renders the board subject to review by the
2 appropriate policy committees of the Legislature.

3 SEC. 2. Section 2020 of the Business and Professions Code is
4 amended to read:

5 2020. (a) The board, by and with the approval of the director,
6 may employ an executive director exempt from the provisions of
7 the Civil Service Act and may also employ investigators, legal
8 counsel, medical consultants, and other assistance as it may deem
9 necessary to carry this chapter into effect. The board may fix the
10 compensation to be paid for services subject to the provisions of
11 applicable state laws and regulations and may incur other expenses
12 as it may deem necessary. Investigators employed by the board
13 shall be provided special training in investigating medical practice
14 activities.

15 (b) The Attorney General shall act as legal counsel for the board
16 for any judicial and administrative proceedings and the services
17 of the Attorney General shall be a charge against it.

18 (c) This section shall remain in effect only until January 1, 2028,
19 and as of that date is repealed.

20 SEC. 3. Section 2024.5 is added to the Business and Professions
21 Code, to read:

22 2024.5. (a) The board shall establish a Complainant Liaison
23 Unit comprised of board staff responsible for the following:

24 (1) Respond to communications from the public about the
25 complaint review and enforcement process.

26 (2) After a complaint has been referred to a field investigation,
27 assist with coordinating communications between the complainant
28 and investigators, as necessary.

29 (3) Following a disciplinary decision, respond to questions from
30 the complainant regarding any appeals process available to the
31 disciplined licensee.

32 (4) Conduct and support public outreach activities to improve
33 the public's understanding of the board's enforcement process,
34 including related laws and policies.

35 (5) Evaluate and respond to requests from complainants to
36 review a complaint closure that the complainant believes was made
37 in error.

38 SEC. 4. Section 2064.5 of the Business and Professions Code
39 is amended to read:

1 2064.5. (a) Within 180 days after enrollment in a
2 board-approved postgraduate training program pursuant to Section
3 2065, medical school graduates shall obtain a physician's and
4 surgeon's postgraduate training license. To be considered for a
5 postgraduate training license, the applicant shall submit the
6 application forms and primary source documents required by the
7 board, shall successfully pass all required licensing examinations,
8 shall pay a nonrefundable application and processing fee, and shall
9 not have committed any act that would be grounds for denial.

10 (1) Each application submitted pursuant to this section shall be
11 made upon an online electronic form, or another form provided
12 by the board, and each application form shall contain a legal
13 verification by the applicant certifying under penalty of perjury
14 that the information provided by the applicant is true and correct
15 and that any information in supporting documents provided by the
16 applicant is true and correct.

17 (2) Each application shall include the following:

18 (A) A diploma issued by a board-approved medical school. The
19 requirements of the school shall not have been less than those
20 required under this chapter at the time the diploma was granted or
21 by any preceding medical practice act at the time that the diploma
22 was granted. In lieu of a diploma, the applicant may submit
23 evidence satisfactory to the board of having possessed the same.

24 (B) An official transcript or other official evidence satisfactory
25 to the board showing each approved medical school in which a
26 resident course of professional instruction was pursued covering
27 the minimum requirements for certification as a physician and
28 surgeon, and that a diploma and degree were granted by the school.

29 (C) Other information concerning the professional instruction
30 and preliminary education of the applicant as the board may
31 require.

32 (D) An affidavit showing to the satisfaction of the board that
33 the applicant is the person named in each diploma and transcript
34 that the applicant submits, that the applicant is the lawful holder
35 thereof, and that the diploma or transcript was procured in the
36 regular course of professional instruction and examination without
37 fraud or misrepresentation.

38 (E) Either fingerprint cards or a copy of a completed Live Scan
39 form from the applicant in order to establish the identity of the
40 applicant and in order to determine whether the applicant has a

1 record of any criminal convictions in this state or in any other
2 jurisdiction, including foreign countries. The information obtained
3 as a result of the fingerprinting of the applicant shall be used in
4 accordance with Section 11105 of the Penal Code, and to determine
5 whether the applicant is subject to denial of licensure under the
6 provisions of Division 1.5 (commencing with Section 475) and
7 Section 2221 of this code.

8 (F) If the medical school graduate graduated from a foreign
9 medical school approved by the board pursuant to Section 2084,
10 an official Educational Commission for Foreign Medical Graduates
11 (ECFMG) Certification Status Report confirming the graduate is
12 ECFMG certified.

13 (b) The physician's and surgeon's postgraduate training license
14 shall be valid for a period of 36 months. The physician's and
15 surgeon's postgraduate training licensee may engage in the practice
16 of medicine only in connection with the licensee's duties as an
17 intern or resident physician in a board-approved program, including
18 its affiliated sites, or under those conditions as are approved in
19 writing and maintained in the postgraduate licensee's file by the
20 director of the program.

21 (c) The postgraduate training licensee may engage in the practice
22 of medicine in locations authorized by subdivision (b), and as
23 permitted by the Medical Practice Act and other applicable statutes
24 and regulations, including, but not limited to, the following:

25 (1) Diagnose and treat patients.

26 (2) Prescribe medications without a cosigner, including
27 prescriptions for controlled substances, if the licensee has the
28 appropriate Drug Enforcement Agency registration or permit and
29 is registered with the Department of Justice CURES program.

30 (3) Sign birth certificates without a cosigner.

31 (4) Sign death certificates without a cosigner.

32 (5) Sign any other forms a physician and surgeon is authorized
33 to sign.

34 (d) The postgraduate training licensee may be disciplined by
35 the board at any time for any of the grounds that would subject
36 the holder of a physician's and surgeon's certificate to discipline.

37 (e) If the medical school graduate fails to obtain a postgraduate
38 license within 180 days after enrollment in a board-approved
39 postgraduate training program or if the board denies the graduate's

1 application for a postgraduate license, all privileges and exemptions
2 under this section shall automatically cease.

3 (f) Each medical school graduate who was issued a postgraduate
4 training authorization letter by the board prior to January 1, 2020,
5 and is enrolled in a board-approved postgraduate training program
6 by April 30, 2025, will be issued a postgraduate training license
7 automatically by June 30, 2020, or by June 30 of the year following
8 initial enrollment into a board-approved postgraduate training
9 program, whichever is earlier, upon proof of enrollment in the
10 postgraduate training program.

11 (g) The board shall confidentially destroy the file of each
12 medical school graduate who was issued a postgraduate training
13 authorization letter by the board prior to January 1, 2020, who did
14 not enroll in a postgraduate training program by April 30, 2025.

15 SEC. 5. Section 2065 of the Business and Professions Code is
16 amended to read:

17 2065. (a) Unless otherwise provided by law, no postgraduate
18 training licensee, intern, resident, postdoctoral fellow, or instructor
19 may engage in the practice of medicine, or receive compensation
20 therefor, or offer to engage in the practice of medicine unless they
21 hold a valid, unrevoked, and unsuspended physician's and
22 surgeon's certificate issued by the board. However, a graduate of
23 an approved medical school may engage in the practice of medicine
24 whenever and wherever required as a part of a postgraduate training
25 program under the following conditions:

26 (1) The medical school graduate has taken and passed the
27 board-approved medical licensing examinations required to qualify
28 the applicant to participate in an approved postgraduate training
29 program.

30 (2) If the medical school graduate graduated from a foreign
31 medical school approved by the board pursuant to Section 2084,
32 the Educational Commission for Foreign Medical Graduates
33 (ECFMG) has submitted an official ECFMG Certification Status
34 Report directly to the board confirming the graduate is ECFMG
35 certified.

36 (3) The medical school graduate is enrolled in a postgraduate
37 training program approved by the board.

38 (4) The board-approved postgraduate training program has
39 submitted the required board-approved form to the board

1 documenting the medical school graduate is enrolled in an
2 approved postgraduate training program.

3 (5) The medical school graduate obtains a physician's and
4 surgeon's postgraduate training license in accordance with Section
5 2064.5.

6 (b) A medical school graduate enrolled in an approved
7 postgraduate training program in accordance with this section may
8 engage in the practice of medicine whenever and wherever required
9 as a part of the training program, and may receive compensation
10 for that practice.

11 (c) All approved postgraduate training the medical school
12 graduate has successfully completed in the United States or Canada
13 shall count toward the postgraduate training requirement to obtain
14 a physician's and surgeon's license under Section 2096.

15 (d) The program director for an approved postgraduate training
16 program in California shall report to the board, on a form approved
17 by the board, and provide any supporting documents as required
18 by the board, the following actions within 30 days of the action:

19 (1) A postgraduate training licensee is notified that they have
20 received partial or no credit for a period of postgraduate training,
21 and their postgraduate training period is extended.

22 (2) A postgraduate training licensee takes a leave of absence or
23 any break from their postgraduate training, and they are notified
24 that their postgraduate training period is extended.

25 (3) A postgraduate training licensee is terminated from the
26 postgraduate training program.

27 (4) A postgraduate training licensee resigns, dies, or otherwise
28 leaves the postgraduate training program.

29 (5) A postgraduate training licensee has completed a one-year
30 contract approved by the postgraduate training program.

31 (e) Upon review of supporting documentation, the board, in its
32 discretion, may grant an extension beyond 36 months to a
33 postgraduate training licensee who graduated from a medical school
34 approved by the board pursuant to Section 2084 to receive credit
35 for the 12 months of required approved postgraduate training for
36 graduates of medical schools in the United States and Canada and
37 24 months of required approved postgraduate training for graduates
38 of foreign medical schools other than Canadian medical schools.

39 (f) An applicant for a physician's and surgeon's license who
40 has either graduated from medical school in the United States or

1 Canada and has received 12 months credit for 12 months of
2 board-approved postgraduate training in another state or in Canada,
3 or has graduated from a foreign medical school approved by the
4 board pursuant to Section 2084 and has received 24 months credit
5 of board-approved postgraduate training and who is accepted into
6 an approved postgraduate training program in California shall
7 obtain their physician's and surgeon's license within 90 days after
8 beginning that postgraduate training program or all privileges and
9 exemptions under this section shall automatically cease.

10 (g) Upon review of supporting documentation, the board, in its
11 discretion, may grant a physician's and surgeon's license to an
12 applicant who demonstrates substantial compliance with this
13 section.

14 SEC. 6. Section 2096 of the Business and Professions Code is
15 amended to read:

16 2096. (a) In addition to other requirements of this chapter,
17 before a physician's and surgeon's license may be issued, each
18 applicant, including an applicant applying pursuant to Article 5
19 (commencing with Section 2105), shall show by evidence
20 satisfactory to the board that the applicant has received credit for
21 at least 12 months of board-approved postgraduate training for
22 graduates of medical schools in the United States and Canada or
23 24 months of board-approved postgraduate training for graduates
24 of foreign medical schools approved by the board pursuant to
25 Section 2084 other than Canadian medical schools, pursuant to
26 the attestation of the program director, designated institutional
27 official, or delegated authority for the approved postgraduate
28 training program where the applicant participated.

29 (b) The postgraduate training required by this section shall
30 include at least four months of general medicine and shall be
31 obtained in a postgraduate training program approved by the
32 Accreditation Council for Graduate Medical Education (ACGME)
33 in the United States, the Royal College of Physicians and Surgeons
34 of Canada (RCPSC) in Canada, or the College of Family Physicians
35 of Canada (CFPC) in Canada.

36 SEC. 7. Section 2097 of the Business and Professions Code is
37 amended to read:

38 2097. (a) In addition to other requirements of this chapter,
39 before a physician's and surgeon's license may be renewed, at the
40 time of initial renewal, a physician and surgeon shall show

1 evidence satisfactory to the board that the licensee has received
2 credit for at least 36 months of board-approved postgraduate
3 training which includes successful progression through 24 months
4 in the same program, pursuant to the attestation of the program
5 director, designated institutional official, or delegated authority
6 for the approved postgraduate training program where the applicant
7 participated, except licensees or applicants who meet the
8 requirements of Section 2135, 2135.5, 2151, 2428, or by a licensee
9 or applicant using clinical practice in an appointment under Section
10 2113 as qualifying time to meet the postgraduate training
11 requirements in Section 2065.

12 (b) A physician's and surgeon's certificate shall be automatically
13 placed in delinquent status by the board if the holder of a
14 physician's and surgeon's certificate does not show evidence
15 satisfactory to the board that the physician and surgeon has received
16 credit for at least 36 months of board-approved postgraduate
17 training which includes successful progression through 24 months
18 in the same program before the licensee's initial license expiration.
19 The board may grant an additional 60 days to the initial license
20 expiration date authorized under Section 2423.

21 (c) A licensee who has received credit for at least 24 months of
22 approved postgraduate training in an oral and maxillofacial surgery
23 postgraduate training program after receiving a medical degree
24 from a combined dental and medical degree program accredited
25 by the Commission on Dental Accreditation (CODA), shall show
26 evidence satisfactory to the board at the time of initial renewal,
27 before their physician's and surgeon's license may be renewed,
28 pursuant to the attestation of the program director, designated
29 institutional official, or delegated authority for the approved
30 postgraduate training program where the licensee participated.

31 (d) Upon review of supporting documentation, the board, in its
32 discretion, may renew a physician's and surgeon's license to an
33 applicant who has demonstrated substantial compliance with this
34 section.

35 (e) A physician whose license is canceled or who surrenders
36 their license prior to meeting the renewal requirements under
37 subdivision (a) may not have their license reinstated under Section
38 2428 without meeting current renewal requirements under
39 subdivision (a), except licenses originally issued under Section
40 2135, 2135.5, 2151, or licensees that used qualifying time under

1 Section 2113 to meet the postgraduate training requirements in
2 Section 2065.

3 (f) This section shall only apply to individuals issued a license
4 by the board on or after January 1, 2022.

5 SEC. 8. Section 2220.08 of the Business and Professions Code
6 is amended to read:

7 2220.08. (a) Except for reports received by the board pursuant
8 to Section 801.01 or 805 that may be treated as complaints by the
9 board and new complaints relating to a physician and surgeon who
10 is the subject of a pending accusation or investigation or who is
11 on probation, any complaint determined to involve quality of care,
12 before referral to a field office for further investigation, shall meet
13 the following criteria:

14 (1) It shall be reviewed by one or more medical experts with
15 the pertinent education, training, and expertise to evaluate the
16 specific standard of care issues raised by the complaint to determine
17 if further field investigation is required.

18 (2) It shall include the review of the following, which shall be
19 requested by the board:

20 (A) Relevant patient records.

21 (B) The statement or explanation of the care and treatment
22 provided by the physician and surgeon.

23 (C) Any additional expert testimony or literature provided by
24 the physician and surgeon.

25 (D) Any additional facts or information requested by the medical
26 expert reviewers that may assist them in determining whether the
27 care rendered constitutes a departure from the standard of care.

28 (3) It shall include an interview of the complainant, patient, or
29 patient representative, if that information is provided.

30 (b) If the board does not receive the information requested
31 pursuant to paragraph (2) of subdivision (a) within 10 working
32 days of requesting that information, the complaint may be reviewed
33 by the medical experts and referred to a field office for
34 investigation without the information.

35 (c) Nothing in this section shall impede the board's ability to
36 seek and obtain an interim suspension order or other emergency
37 relief.

38 SEC. 9. Section 2224 of the Business and Professions Code is
39 amended to read:

1 2224. (a) The board may delegate the authority under this
2 chapter to conduct investigations and inspections and to institute
3 proceedings to the executive director of the board or to other
4 personnel as set forth in Section 2020. The board shall not delegate
5 its authority to take final disciplinary action against a licensee as
6 provided in Section 2227 and other provisions of this chapter. The
7 board shall not delegate any authority of the Senior Assistant
8 Attorney General of the Health Quality Enforcement Section or
9 any powers vested in the administrative law judges of the Office
10 of Administrative Hearings, as designated in Section 11371 of the
11 Government Code.

12 (b) Notwithstanding subdivision (a), the board shall delegate to
13 its executive director the authority to adopt a decision entered by
14 default, a stipulation for surrender of a license, and automatic
15 revocations.

16 SEC. 10. Section 2225.5 of the Business and Professions Code
17 is amended to read:

18 2225.5. (a) (1) A licensee who fails or refuses to comply with
19 a request for the certified medical records of a patient, that is
20 accompanied by that patient's written authorization for release of
21 records to the board, within 15 days of receiving the request and
22 authorization, shall pay to the board a civil penalty of one thousand
23 dollars (\$1,000) per day for each day that the documents have not
24 been produced after the 15th day, up to ten thousand dollars
25 (\$10,000), unless the licensee is unable to provide the documents
26 within this time period for good cause.

27 (2) A health care facility shall comply with a request for the
28 certified medical records of a patient that is accompanied by that
29 patient's written authorization for release of records to the board
30 together with a notice citing this section and describing the
31 penalties for failure to comply with this section. Failure to provide
32 the authorizing patient's certified medical records to the board
33 within 30 days of receiving the request, authorization, and notice
34 shall subject the health care facility to a civil penalty, payable to
35 the board, of up to one thousand dollars (\$1,000) per day for each
36 day that the documents have not been produced after the 30th day,
37 up to ten thousand dollars (\$10,000), unless the health care facility
38 is unable to provide the documents within this time period for good
39 cause. For health care facilities that have electronic health records,
40 failure to provide the authorizing patient's certified medical records

1 to the board within 15 days of receiving the request, authorization,
2 and notice shall subject the health care facility to a civil penalty,
3 payable to the board, of up to one thousand dollars (\$1,000) per
4 day for each day that the documents have not been produced after
5 the 15th day, up to ten thousand dollars (\$10,000), unless the health
6 care facility is unable to provide the documents within this time
7 period for good cause. This paragraph shall not require health care
8 facilities to assist the board in obtaining the patient's authorization.
9 The board shall pay the reasonable costs of copying the certified
10 medical records.

11 (b) (1) A licensee who fails or refuses to comply with a court
12 order, issued in the enforcement of a subpoena, mandating the
13 release of records to the board shall pay to the board a civil penalty
14 of one thousand dollars (\$1,000) per day for each day that the
15 documents have not been produced after the date by which the
16 court order requires the documents to be produced, up to ten
17 thousand dollars (\$10,000), unless it is determined that the order
18 is unlawful or invalid. Any statute of limitations applicable to the
19 filing of an accusation by the board shall be tolled upon the service
20 of an order to show cause pursuant to Section 11188 of the
21 Government Code, until such time as the subpoenaed records are
22 produced, including during any period the licensee is out of
23 compliance with the court order and during any related appeals,
24 or until the court declines to issue an order mandating release of
25 records to the board.

26 (2) Any licensee who fails or refuses to comply with a court
27 order, issued in the enforcement of a subpoena, mandating the
28 release of records to the board is guilty of a misdemeanor
29 punishable by a fine payable to the board not to exceed five
30 thousand dollars (\$5,000). The fine shall be added to the licensee's
31 renewal fee if it is not paid by the next succeeding renewal date.
32 Any statute of limitations applicable to the filing of an accusation
33 by the board shall be tolled during the period the licensee is out
34 of compliance with the court order and during any related appeals.

35 (3) A health care facility that fails or refuses to comply with a
36 court order, issued in the enforcement of a subpoena, mandating
37 the release of patient records to the board, that is accompanied by
38 a notice citing this section and describing the penalties for failure
39 to comply with this section, shall pay to the board a civil penalty
40 of up to one thousand dollars (\$1,000) per day for each day that

1 the documents have not been produced, up to ten thousand dollars
2 (\$10,000), after the date by which the court order requires the
3 documents to be produced, unless it is determined that the order
4 is unlawful or invalid. Any statute of limitations applicable to the
5 filing of an accusation by the board against a licensee shall be
6 tolled during the period the health care facility is out of compliance
7 with the court order and during any related appeals, or until the
8 court declines to issue an order mandating release of records to
9 the board.

10 (4) Any health care facility that fails or refuses to comply with
11 a court order, issued in the enforcement of a subpoena, mandating
12 the release of records to the board is guilty of a misdemeanor
13 punishable by a fine payable to the board not to exceed five
14 thousand dollars (\$5,000). Any statute of limitations applicable to
15 the filing of an accusation by the board against a licensee shall be
16 tolled during the period the health care facility is out of compliance
17 with the court order and during any related appeals.

18 (c) Multiple acts by a licensee in violation of subdivision (b)
19 shall be punishable by a fine not to exceed five thousand dollars
20 (\$5,000) or by imprisonment in a county jail not exceeding six
21 months, or by both that fine and imprisonment. Multiple acts by
22 a health care facility in violation of subdivision (b) shall be
23 punishable by a fine not to exceed five thousand dollars (\$5,000)
24 and shall be reported to the State Department of Public Health and
25 shall be considered as grounds for disciplinary action with respect
26 to licensure, including suspension or revocation of the license or
27 certificate.

28 (d) A failure or refusal of a licensee to comply with a court
29 order, issued in the enforcement of a subpoena, mandating the
30 release of records to the board constitutes unprofessional conduct
31 and is grounds for suspension or revocation of their license.

32 (e) Imposition of the civil penalties authorized by this section
33 shall be in accordance with the Administrative Procedure Act
34 (Chapter 5 (commencing with Section 11500) of Division 3 of
35 Title 2 of the Government Code).

36 (f) For purposes of this section, “certified medical records”
37 means a copy of the patient’s medical records authenticated by the
38 licensee or health care facility, as appropriate, on a form prescribed
39 by the board.

1 (g) For purposes of this section, a “health care facility” means
2 a clinic or health facility licensed or exempt from licensure
3 pursuant to Division 2 (commencing with Section 1200) of the
4 Health and Safety Code.

5 SEC. 11. Section 2225.7 is added to the Business and
6 Professions Code, to read:

7 2225.7. When requested by an authorized officer of the law or
8 by an authorized representative of the board, the owner, corporate
9 officer, or manager of an entity licensed by the Board of Pharmacy
10 shall provide the ~~Board of Pharmacy~~, *board*, or its authorized
11 representative, with the requested records within three business
12 days of the time the request was made. The entity may request in
13 writing an extension of this timeframe for a period not to exceed
14 14 calendar days from the date the records were requested. A
15 request for an extension of time is subject to the approval of the
16 board. An extension shall be deemed approved if the board fails
17 to deny the extension request within two business days of the time
18 the extension request was made directly to the board.

19 SEC. 12. Section 2232.5 is added to the Business and
20 Professions Code, to read:

21 2232.5. (a) (1) Notwithstanding Section 2236, conviction of
22 a felony by a licensee, where the conviction involves moral
23 turpitude, dishonesty or corruption, fraud, or sexual assault,
24 whether in the course of the licensee’s actions as a physician and
25 surgeon or otherwise, constitutes cause for license revocation.

26 (2) No expert witness testimony is required to prove the
27 relationship between the felony conviction and the practice of
28 medicine.

29 (b) A plea or verdict of guilty or a conviction after a plea of
30 nolo contendere is deemed to be a conviction within the meaning
31 of this section. The record of conviction shall be conclusive
32 evidence of the fact that the conviction occurred.

33 (c) Following the conviction of a felony as described in
34 subdivision (a), the board shall suspend the physician until the
35 time for appeal has elapsed if no appeal has been taken, or until
36 the judgment of conviction has been affirmed on appeal, or has
37 otherwise become final, and until the further order of the board.
38 The board may decline to impose or may set aside, the suspension
39 when it appears to be in the interest of justice to do so, with due
40 regard being given to maintaining the integrity of, and confidence

1 in, the profession. At such time as the time for appeal has elapsed
2 with no appeal having been taken, or the judgment of conviction
3 has been affirmed on appeal, or the judgment of conviction has
4 otherwise become final, the board shall issue an order of revocation
5 in the matter. If the related conviction of the licensee is overturned
6 on appeal, no revocation order shall be issued as to that conviction
7 and any suspension order issued pursuant to the above shall be
8 rescinded. Nothing in this subdivision shall prohibit the board from
9 pursuing disciplinary action based on any cause other than the
10 overturned conviction.

11 (d) (1) If the board takes action to issue an order of revocation
12 as provided in subdivision (c), the board shall notify the licensee
13 of the license revocation and of their right to elect to have a hearing
14 as provided in paragraph (2).

15 (2) Upon revocation of the physician's and surgeon's certificate,
16 the holder may request a hearing within 30 days of the revocation.
17 The proceeding shall be conducted in accordance with the
18 Administrative Procedure Act (Chapter 5 (commencing with
19 Section 11500) of Part 1 of Division 3 of Title 2 of the Government
20 Code).

21 SEC. 13. Section 2234 of the Business and Professions Code
22 is amended to read:

23 2234. The board shall take action against any licensee who is
24 charged with unprofessional conduct. In addition to other
25 provisions of this article, unprofessional conduct includes, but is
26 not limited to, the following:

27 (a) Violating or attempting to violate, directly or indirectly,
28 assisting in or abetting the violation of, or conspiring to violate
29 any provision of this chapter.

30 (b) Gross negligence.

31 (c) Repeated negligent acts. To be repeated, there must be two
32 or more negligent acts or omissions. An initial negligent act or
33 omission followed by a separate and distinct departure from the
34 applicable standard of care shall constitute repeated negligent acts.

35 (1) An initial negligent diagnosis followed by an act or omission
36 medically appropriate for that negligent diagnosis of the patient
37 shall constitute a single negligent act.

38 (2) When the standard of care requires a change in the diagnosis,
39 act, or omission that constitutes the negligent act described in
40 paragraph (1), including, but not limited to, a reevaluation of the

1 diagnosis or a change in treatment, and the licensee's conduct
2 departs from the applicable standard of care, each departure
3 constitutes a separate and distinct breach of the standard of care.

4 (d) Incompetence.

5 (e) The commission of any act involving dishonesty or
6 corruption that is substantially related to the qualifications,
7 functions, or duties of a physician and surgeon.

8 (f) Any action or conduct that would have warranted the denial
9 of a certificate.

10 (g) The failure by a certificate holder, in the absence of good
11 cause, to attend and participate in an interview by the board no
12 later than 30 calendar days after being notified by the board. This
13 subdivision shall only apply to a certificate holder who is the
14 subject of an investigation by the board.

15 (h) Any action of the licensee, or another person acting on behalf
16 of the licensee, intended to cause their patient or their patient's
17 authorized representative to rescind consent to release the patient's
18 medical records to the board or the Department of Consumer
19 Affairs, Health Quality Investigation Unit.

20 (i) Dissuading, intimidating, or tampering with a patient, witness,
21 or any person in an attempt to prevent them from reporting or
22 testifying about a licensee.

23 SEC. 14. Section 2236 of the Business and Professions Code
24 is amended to read:

25 2236. (a) The conviction of any offense other than those that
26 constitute cause for license revocation pursuant to Section 2232.5
27 substantially related to the qualifications, functions, or duties of a
28 physician and surgeon constitutes unprofessional conduct within
29 the meaning of this chapter.

30 (b) The district attorney, city attorney, or other prosecuting
31 agency shall notify the Division of Medical Quality of the pendency
32 of an action against a licensee charging a felony or misdemeanor
33 immediately upon obtaining information that the defendant is a
34 licensee. The notice shall identify the licensee and describe the
35 crimes charged and the facts alleged. The prosecuting agency shall
36 also notify the clerk of the court in which the action is pending
37 that the defendant is a licensee, and the clerk shall record
38 prominently in the file that the defendant holds a license as a
39 physician and surgeon.

1 (c) The clerk of the court in which a licensee is convicted of a
2 crime shall, within 48 hours after the conviction, transmit a certified
3 copy of the record of conviction to the board. The division may
4 inquire into the circumstances surrounding the commission of a
5 crime in order to fix the degree of discipline or to determine if the
6 conviction is of an offense substantially related to the
7 qualifications, functions, or duties of a physician and surgeon.

8 (d) A plea or verdict of guilty or a conviction after a plea of
9 nolo contendere is deemed to be a conviction within the meaning
10 of this section and Section 2236.1. The record of conviction shall
11 be conclusive evidence of the fact that the conviction occurred.

12 SEC. 15. Section 2266 of the Business and Professions Code
13 is amended to read:

14 2266. The failure of a physician and surgeon to maintain
15 adequate and accurate records relating to the provision of services
16 to their patients for at least seven years after the last date of service
17 to a patient constitutes unprofessional conduct.

18 SEC. 16. Section 2307 of the Business and Professions Code
19 is amended to read:

20 2307. (a) Except as provided in subdivision (i), a person whose
21 certificate has been surrendered while under investigation or while
22 charges are pending or whose certificate has been revoked or
23 suspended or placed on probation, may petition the board for
24 reinstatement or modification of penalty, including modification
25 or termination of probation.

26 (b) The person may file the petition after a period of not less
27 than the following minimum periods have elapsed from the
28 effective date of the surrender of the certificate or the decision
29 ordering that disciplinary action:

30 (1) At least five years for reinstatement of a license surrendered
31 or revoked for unprofessional conduct, except that the board may,
32 for good cause shown, specify in a revocation order that a petition
33 for reinstatement may be filed after three years.

34 (2) At least two years for early termination of probation or after
35 more than one-half of the probation term has elapsed, whichever
36 is greater.

37 (3) At least one year for modification of a condition, or
38 reinstatement of a license surrendered or revoked for mental or
39 physical illness, or termination of probation of less than three years.

1 (c) The petition shall state any facts as may be required by the
2 board. The petition shall be accompanied by at least two verified
3 recommendations from physicians and surgeons licensed in any
4 state who have personal knowledge of the activities of the petitioner
5 since the disciplinary penalty was imposed.

6 (d) The petition may be heard by a panel of the board. The board
7 may assign the petition to an administrative law judge designated
8 in Section 11371 of the Government Code. After a hearing on the
9 petition, the administrative law judge shall provide a proposed
10 decision to the board or the California Board of Podiatric Medicine,
11 as applicable, which shall be acted upon in accordance with Section
12 2335.

13 (e) The panel of the board or the administrative law judge
14 hearing the petition may consider all activities of the petitioner
15 since the disciplinary action was taken, the offense for which the
16 petitioner was disciplined, the petitioner's activities during the
17 time the certificate was in good standing, and the petitioner's
18 rehabilitative efforts, general reputation for truth, and professional
19 ability. The hearing may be continued from time to time as the
20 administrative law judge designated in Section 11371 of the
21 Government Code finds necessary.

22 (f) The administrative law judge designated in Section 11371
23 of the Government Code reinstating a certificate or modifying a
24 penalty may recommend the imposition of any terms and conditions
25 deemed necessary.

26 (g) No petition shall be considered while the petitioner is under
27 sentence for any criminal offense, including any period during
28 which the petitioner is on court-imposed probation or parole. No
29 petition shall be considered while there is an accusation or petition
30 to revoke probation pending against the person. The board shall
31 automatically reject a petition for early termination or modification
32 of probation if the ~~Board of Pharmacy~~ *board* files a petition to
33 revoke probation while the petition for early termination or
34 modification of the probation is pending. The board may deny
35 without a hearing or argument any petition filed pursuant to this
36 section within a period of three years from the effective date of
37 the prior decision following a hearing under this section.

38 (h) This section is applicable to and may be carried out with
39 regard to licensees of the California Board of Podiatric Medicine.
40 In lieu of two verified recommendations from physicians and

1 surgeons, the petition shall be accompanied by at least two verified
2 recommendations from doctors of podiatric medicine licensed in
3 any state who have personal knowledge of the activities of the
4 petitioner since the date the disciplinary penalty was imposed.

5 (i) (1) The board shall not reinstate the certificate of a person
6 under any of the following circumstances:

7 (A) The person's certificate has been surrendered because the
8 person committed an act of sexual abuse, misconduct, or relations
9 with a patient pursuant to Section 726 or sexual exploitation as
10 defined in subdivision (a) of Section 729.

11 (B) The person's certificate has been revoked based on a finding
12 by the board that the person committed an act of sexual abuse,
13 misconduct, or relations with a patient pursuant to Section 726 or
14 sexual exploitation as defined in subdivision (a) of Section 729.

15 (C) The person was convicted in a court in or outside of this
16 state of any offense that, if committed or attempted in this state,
17 based on the elements of the convicted offense, would have been
18 punishable as one or more of the offenses described in subdivision
19 (c) of Section 290 of the Penal Code, and the person engaged in
20 the offense with a patient or client, or with a former patient or
21 client if the relationship was terminated primarily for the purpose
22 of committing the offense.

23 (D) The person has been required to register as a sex offender
24 pursuant to the provisions of Section 290 of the Penal Code,
25 regardless of whether the conviction has been appealed, and the
26 person engaged in the offense with a patient or client, or with a
27 former patient or client if the relationship was terminated primarily
28 for the purpose of committing the offense.

29 (2) A plea or a verdict of guilty or a conviction after a plea of
30 nolo contendere is deemed to be a conviction within the meaning
31 of this section. The record of conviction shall be conclusive
32 evidence of the fact that the conviction occurred.

33 (3) This subdivision does not apply to an applicant who is
34 required to register as a sex offender pursuant to Section 290 of
35 the Penal Code solely because of a misdemeanor conviction under
36 Section 314 of the Penal Code.

37 (j) Nothing in this section shall be deemed to alter Sections 822
38 and 823.

39 SEC. 17. Section 2307.5 is added to the Business and
40 Professions Code, to read:

1 2307.5. (a) The board may establish a fee to be paid by a
2 person seeking a license reinstatement or modification of penalty
3 pursuant to Section 2307.

4 (b) The fee established shall not exceed the board's reasonable
5 costs to process and adjudicate a petition submitted pursuant to
6 Section 2307.

7 (c) The board shall adopt regulations pursuant to the
8 Administrative Procedure Act (Chapter 3.5 (commencing with
9 Section 11340) of Part 1 of Division 3 of Title 2 of the Government
10 Code) to implement this section.

11 SEC. 18. Section 2330 of the Business and Professions Code
12 is amended to read:

13 2330. Complainants against licensees of the board, including
14 licensees of allied health boards within the jurisdiction of the board,
15 and of the Board of Podiatric Medicine, who are subject to formal
16 disciplinary proceedings shall be notified of the actions proposed
17 to be taken against the licensee. This notification shall be provided
18 only to complainants who are known to the boards.

19 Complainants shall be given an opportunity to provide a
20 statement to the deputy attorney general from the Health Quality
21 Enforcement Section who is assigned the case. These statements
22 shall be considered, where relevant, by a panel of the division, the
23 Board of Podiatric Medicine, or other board for purposes of
24 adjudicating the case to which the statement pertains, and may be
25 considered by the division or those boards after the case is finally
26 adjudicated for purposes of setting generally applicable policies
27 and standards.

28 SEC. 19. Section 2334 of the Business and Professions Code
29 is amended to read:

30 2334. (a) Notwithstanding any other provision of law, with
31 respect to the use of expert testimony in matters brought by the
32 Medical Board of California, no expert testimony shall be permitted
33 by any party unless the following information is exchanged in
34 written form with counsel for the other party, as ordered by the
35 Office of Administrative Hearings:

36 (1) A curriculum vitae setting forth the qualifications of the
37 expert.

38 (2) A complete expert witness report, which must include the
39 following:

1 (A) A complete statement of all opinions the expert will express
2 and the bases and reasons for each opinion.

3 (B) The facts or data considered by the expert in forming the
4 opinions.

5 (C) Any exhibits that will be used to summarize or support the
6 opinions.

7 (3) A representation that the expert has agreed to testify at the
8 hearing.

9 (4) A statement of the expert’s hourly and daily fee for providing
10 testimony and for consulting with the party who retained their
11 services.

12 (b) The exchange of the information described in subdivision
13 (a) shall be completed no later than 90 calendar days prior to the
14 originally scheduled commencement date of the hearing, or as
15 determined by an administrative law judge when Section 11529
16 of the Government Code applies. Upon motion to extend the
17 deadline based on a showing of good cause, the administrative law
18 judge may extend the time for the exchange of information for a
19 period not to exceed 100 calendar days cumulatively, but in no
20 case shall the exchange take place less than 30 calendar days before
21 the hearing date, whichever comes first.

22 (c) The Office of Administrative Hearings may adopt regulations
23 governing the required exchange of the information described in
24 this section.

25 SEC. 20. Section 2334.5 is added to the Business and
26 Professions Code, to read:

27 2334.5. (a) The standard of proof required to obtain an order
28 on a statement of issues or accusation for a violation that would
29 result in license suspension or revocation shall be a clear and
30 convincing evidence standard.

31 (b) The standard of proof required to obtain an order on a
32 statement of issues or accusation for any other violation shall be
33 a preponderance of the evidence standard.

34 SEC. 21. Section 2425 of the Business and Professions Code
35 is amended to read:

36 2425. (a) The Division of Licensing may prepare and provide
37 electronically or mail to every licensed physician at the time of
38 license renewal a questionnaire containing any questions as are
39 necessary to establish that the physician currently has no disorder

1 that would impair the physician’s ability to practice medicine
2 safely.

3 (b) Each licensed physician shall complete, sign, and return the
4 questionnaire to the Division of Licensing as a condition of
5 renewing their license.

6 SEC. 22. Section 2435 of the Business and Professions Code
7 is amended to read:

8 2435. The following fees apply to the licensure of physicians
9 and surgeons:

10 (a) Each applicant for a certificate based upon a national board
11 diplomate certificate, each applicant for a certificate based on
12 reciprocity, and each applicant for a certificate based upon written
13 examination, shall pay a nonrefundable application and processing
14 fee, as set forth in subdivision (b), at the time the application is
15 filed.

16 (b) The application and processing fee shall be six hundred
17 twenty-five dollars (\$625).

18 (c) Each applicant who qualifies for a certificate, as a condition
19 precedent to its issuance, in addition to other fees required herein,
20 shall pay an initial license fee, if any, in an amount fixed by the
21 board consistent with this section. The initial license fee shall be
22 one thousand ~~three~~ *two* hundred ~~thirty~~ *eighty-nine* dollars ~~(\$1,350)~~
23 *(\$1,289)*. An applicant enrolled in an approved postgraduate
24 training program shall be required to pay only 50 percent of the
25 initial license fee.

26 (d) For licenses that expire on or after January 1, ~~2022~~, 2024,
27 the biennial renewal fee shall be one thousand ~~three~~ *two* hundred
28 ~~thirty~~ *eighty-nine* dollars ~~(\$1,350)~~ *(\$1,289)*.

29 (e) Notwithstanding Section 163.5, the delinquency fee shall
30 be 10 percent of the biennial renewal fee.

31 (f) The duplicate certificate and endorsement fees shall each be
32 fifty dollars (\$50), and the certification and letter of good standing
33 fees shall each be ten dollars (\$10).

34 (g) Not later than January 1, 2012, the Office of State Audits
35 and Evaluations within the Department of Finance shall commence
36 a preliminary review of the board’s financial status, including, but
37 not limited to, its projections related to expenses, revenues, and
38 reserves, and the impact of the loan from the Contingent Fund of
39 the Medical Board of California to the General Fund made pursuant
40 to the Budget Act of 2008. The office shall make the results of this

1 review available upon request by June 1, 2012. This review shall
2 be funded from the existing resources of the office during the
3 2011–12 fiscal year.

4 SEC. 23. Section 2529 of the Business and Professions Code
5 is amended and renumbered to read:

6 2950. (a) Graduates of the Southern California Psychoanalytic
7 Institute, the Los Angeles Psychoanalytic Society and Institute,
8 the San Francisco Psychoanalytic Institute, the San Diego
9 Psychoanalytic Center, or institutes deemed equivalent by the
10 board who have completed clinical training in psychoanalysis may
11 engage in psychoanalysis as an adjunct to teaching, training, or
12 research and hold themselves out to the public as psychoanalysts,
13 and students in those institutes may engage in psychoanalysis under
14 supervision, if the students and graduates do not hold themselves
15 out to the public by any title or description of services incorporating
16 the words “psychological,” “psychologist,” “psychology,”
17 “psychometrists,” “psychometrics,” or “psychometry,” or that they
18 do not state or imply that they are licensed to practice psychology.

19 (b) Those students and graduates seeking to engage in
20 psychoanalysis under this article shall register with the board,
21 presenting evidence of their student or graduate status. The board
22 may suspend or revoke the exemption of those persons for
23 unprofessional conduct as defined in Sections 726, 2960, 2960.6,
24 2969, and 2996.

25 (c) Each application for registration as a research psychoanalyst
26 or student research psychoanalyst shall be made upon an online
27 electronic form, or other form, provided by the board, and each
28 application form shall contain a legal verification by the applicant
29 certifying under penalty of perjury that the information provided
30 by the applicant is true and correct and that any information in
31 supporting documents provided by the applicant is true and correct.

32 SEC. 24. Section 2529.1 of the Business and Professions Code
33 is amended and renumbered to read:

34 2951. (a) The use of any controlled substance or the use of
35 any of the dangerous drugs specified in Section 4022, or of
36 alcoholic beverages, to the extent, or in such a manner as to be
37 dangerous or injurious to the registrant, or to any other person or
38 to the public, or to the extent that this use impairs the ability of
39 the registrant to practice safely or more than one misdemeanor or
40 any felony conviction involving the use, consumption, or

1 self-administration of any of the substances referred to in this
2 section, or any combination thereof, constitutes unprofessional
3 conduct. The record of the conviction is conclusive evidence of
4 this unprofessional conduct.

5 (b) A plea or verdict of guilty or a conviction following a plea
6 of nolo contendere is deemed to be a conviction within the meaning
7 of this section. The board may order discipline of the registrant in
8 accordance with Article 4 (commencing with Section 2960) or
9 may order the denial of the registration when the time for appeal
10 has elapsed or the judgment of conviction has been affirmed on
11 appeal or when an order granting probation is made suspending
12 imposition of sentence, irrespective of a subsequent order under
13 the provisions of Section 1203.4 of the Penal Code allowing this
14 person to withdraw their plea of guilty and to enter a plea of not
15 guilty, or setting aside the verdict of guilty, or dismissing the
16 accusation, complaint, information, or indictment.

17 SEC. 25. Section 2529.5 of the Business and Professions Code
18 is amended and renumbered to read:

19 2952. (a) Each person to whom registration is granted under
20 the provisions of this chapter shall pay into the Contingent Fund
21 of the Medical Board of California a fee to be fixed by the board
22 at a sum of one hundred dollars (\$100).

23 (b) The registration shall expire after two years. The registration
24 may be renewed biennially at a fee fixed by the board at a sum not
25 in excess of fifty dollars (\$50). Students seeking to renew their
26 registration shall present to the board evidence of their continuing
27 student status.

28 (c) The money in the Contingent Fund of the Medical Board of
29 California shall be used for the administration of this chapter. Any
30 moneys within the Contingent Fund of the Medical Board of
31 California collected pursuant to Section 2529.5 as it read before
32 the enactment of the statute that amended and renumbered this
33 section, shall be deposited in the Psychology Fund.

34 (d) The board may employ, subject to civil service regulations,
35 whatever additional clerical assistance is necessary for the
36 administration of this article.

37 SEC. 26. Section 2529.6 of the Business and Professions Code
38 is amended and renumbered to read:

39 2953. (a) Except as provided in subdivisions (b) and (c), the
40 board shall revoke the registration of any person who has been

1 required to register as a sex offender pursuant to Section 290 of
2 the Penal Code for conduct that occurred on or after January 1,
3 2017.

4 (b) This section shall not apply to a person who is required to
5 register as a sex offender pursuant to Section 290 of the Penal
6 Code solely because of a misdemeanor conviction under Section
7 314 of the Penal Code.

8 (c) This section shall not apply to a person who has been relieved
9 under Section 290.5 of the Penal Code of their duty to register as
10 a sex offender, or whose duty to register has otherwise been
11 formally terminated under California law.

12 (d) A proceeding to revoke a registration pursuant to this section
13 shall be conducted in accordance with Chapter 5 (commencing
14 with Section 11500) of Part 1 of Division 3 of Title 2 of the
15 Government Code.

16 SEC. 27. The heading of Article 3.5 (commencing with Section
17 2950) is added to Chapter 6.6 of Division 2 of the Business and
18 Professions Code, to read:

19

20 Article 3.5. Research Psychoanalysts

21

22 SEC. 28. Section 123110 of the Health and Safety Code is
23 amended to read:

24 123110. (a) Notwithstanding Section 5328 of the Welfare and
25 Institutions Code, and except as provided in Sections 123115 and
26 123120, any adult patient of a health care provider, any minor
27 patient authorized by law to consent to medical treatment, and any
28 patient's personal representative shall be entitled to inspect patient
29 records upon presenting to the health care provider a request for
30 those records and upon payment of reasonable costs, as specified
31 in subdivision (j). However, a patient who is a minor shall be
32 entitled to inspect patient records pertaining only to health care of
33 a type for which the minor is lawfully authorized to consent. A
34 health care provider shall permit this inspection during business
35 hours within five working days after receipt of the request. The
36 inspection shall be conducted by the patient or patient's personal
37 representative requesting the inspection, who may be accompanied
38 by one other person of their choosing.

39 (b) (1) Additionally, any patient or patient's personal
40 representative shall be entitled to a paper or electronic copy of all

1 or any portion of the patient records that they have a right to
2 inspect, upon presenting a request to the health care provider
3 specifying the records to be copied, together with a fee to defray
4 the costs of producing the copy or summary, as specified in
5 subdivision (j). The health care provider shall ensure that the copies
6 are transmitted within 15 days after receiving the request.

7 (2) The health care provider shall provide the patient or patient's
8 personal representative with a copy of the record in the form and
9 format requested if it is readily producible in the requested form
10 and format, or, if not, in a readable paper copy form or other form
11 and format as agreed to by the health care provider and the patient
12 or patient's personal representative. If the requested patient records
13 are maintained electronically and if the patient or patient's personal
14 representative requests an electronic copy of those records, the
15 health care provider shall provide them in the electronic form and
16 format requested if they are readily producible in that form and
17 format, or, if not, in a readable electronic form and format as agreed
18 to by the health care provider and the patient or patient's personal
19 representative.

20 (c) Copies of X-rays or tracings derived from
21 electrocardiography, electroencephalography, or electromyography
22 need not be provided to the patient or patient's personal
23 representative under this section, if the original X-rays or tracings
24 are transmitted to another health care provider upon written request
25 of the patient or patient's personal representative and within 15
26 days after receipt of the request. The request shall specify the name
27 and address of the health care provider to whom the records are
28 to be delivered. All reasonable costs, not exceeding actual costs,
29 incurred by a health care provider in providing copies pursuant to
30 this subdivision may be charged to the patient or representative
31 requesting the copies.

32 (d) (1) Notwithstanding any provision of this section, and except
33 as provided in Sections 123115 and 123120, a patient, employee
34 of a nonprofit legal services entity representing the patient, or the
35 personal representative of a patient, is entitled to a copy, at no
36 charge, of the relevant portion of the patient's records, upon
37 presenting to the provider a written request, and proof that the
38 records or supporting forms are needed to support a claim or appeal
39 regarding eligibility for a public benefit program, a petition for U
40 nonimmigrant status under the Victims of Trafficking and Violence

1 Protection Act, or a self-petition for lawful permanent residency
2 under the Violence Against Women Act. A public benefit program
3 includes the Medi-Cal program, the In-Home Supportive Services
4 Program, the California Work Opportunity and Responsibility to
5 Kids (CalWORKs) program, Social Security Disability Insurance
6 benefits, Supplemental Security Income/State Supplementary
7 Program for the Aged, Blind and Disabled (SSI/SSP) benefits,
8 federal veterans service-connected compensation and nonservice
9 connected pension disability benefits, CalFresh, the Cash
10 Assistance Program for Aged, Blind, and Disabled Legal
11 Immigrants, and a government-funded housing subsidy or
12 tenant-based housing assistance program.

13 (2) Although a patient shall not be limited to a single request,
14 the patient, employee of a nonprofit legal services entity
15 representing the patient, or patient's personal representative shall
16 be entitled to no more than one copy of any relevant portion of
17 their record free of charge.

18 (3) This subdivision shall not apply to any patient who is
19 represented by a private attorney who is paying for the costs related
20 to the patient's claim or appeal, pending the outcome of that claim
21 or appeal. For purposes of this subdivision, "private attorney"
22 means any attorney not employed by a nonprofit legal services
23 entity.

24 (e) If a patient, employee of a nonprofit legal services entity
25 representing the patient, or the patient's personal representative
26 requests a record pursuant to subdivision (d), the health care
27 provider shall ensure that the copies are transmitted within 30 days
28 after receiving the written request.

29 (f) This section shall not be construed to preclude a health care
30 provider from requiring reasonable verification of identity prior
31 to permitting inspection or copying of patient records, provided
32 this requirement is not used oppressively or discriminatorily to
33 frustrate or delay compliance with this section. This section does
34 not supersede any rights that a patient or personal representative
35 might otherwise have or exercise under Section 1158 of the
36 Evidence Code or any other provision of law. This chapter does
37 not require a health care provider to retain records longer than
38 required by applicable statutes or administrative regulations.

39 (g) (1) This chapter shall not be construed to render a health
40 care provider liable for the quality of their records or the copies

1 provided in excess of existing law and regulations with respect to
2 the quality of medical records. A health care provider shall not be
3 liable to the patient or any other person for any consequences that
4 result from disclosure of patient records as required by this chapter.
5 A health care provider shall not discriminate against classes or
6 categories of providers in the transmittal of X-rays or other patient
7 records, or copies of these X-rays or records, to other providers as
8 authorized by this section.

9 (2) Every health care provider shall adopt policies and establish
10 procedures for the uniform transmittal of X-rays and other patient
11 records that effectively prevent the discrimination described in
12 this subdivision. A health care provider may establish reasonable
13 conditions, including a reasonable deposit fee, to ensure the return
14 of original X-rays transmitted to another health care provider,
15 provided the conditions do not discriminate on the basis of, or in
16 a manner related to, the license of the provider to which the X-rays
17 are transmitted.

18 (h) Any health care provider described in paragraphs (4) to (10),
19 inclusive, of subdivision (a) of Section 123105 who willfully
20 violates this chapter is guilty of unprofessional conduct. Any health
21 care provider described in paragraphs (1) to (3), inclusive, of
22 subdivision (a) of Section 123105 that willfully violates this chapter
23 is guilty of an infraction punishable by a fine of not more than one
24 hundred dollars (\$100). The state agency, board, or commission
25 that issued the health care provider's professional or institutional
26 license shall consider a violation as grounds for disciplinary action
27 with respect to the licensure, including suspension or revocation
28 of the license or certificate.

29 (i) This section prohibits a health care provider from withholding
30 patient records or summaries of patient records because of an
31 unpaid bill for health care services. Any health care provider who
32 willfully withholds patient records or summaries of patient records
33 because of an unpaid bill for health care services is subject to the
34 sanctions specified in subdivision (h).

35 (j) (1) Except as provided in subdivision (d), a health care
36 provider may impose a reasonable, cost-based fee for providing a
37 paper or electronic copy or summary of patient records, provided
38 the fee includes only the cost of the following:

1 (A) Labor for copying the patient records requested by the
2 patient or patient’s personal representative, whether in paper or
3 electronic form.

4 (B) Supplies for creating the paper copy or electronic media if
5 the patient or patient’s personal representative requests that the
6 electronic copy be provided on portable media.

7 (C) Postage, if the patient or patient’s personal representative
8 has requested the copy, or the summary or explanation, be mailed.

9 (D) Preparing an explanation or summary of the patient record,
10 if agreed to by the patient or patient’s personal representative.

11 (2) The fee from a health care provider shall not exceed
12 twenty-five cents (\$0.25) per page for paper copies or fifty cents
13 (\$0.50) per page for records that are copied from microfilm.

14 SEC. 29. No reimbursement is required by this act pursuant to
15 Section 6 of Article XIII B of the California Constitution because
16 the only costs that may be incurred by a local agency or school
17 district will be incurred because this act creates a new crime or
18 infraction, eliminates a crime or infraction, or changes the penalty
19 for a crime or infraction, within the meaning of Section 17556 of
20 the Government Code, or changes the definition of a crime within
21 the meaning of Section 6 of Article XIII B of the California
22 Constitution.